

City of Springfield  
Regular Meeting

MINUTES OF THE REGULAR MEETING OF  
THE SPRINGFIELD CITY COUNCIL HELD  
MONDAY, JUNE 19, 2006

The City of Springfield Council met in regular session in the Council Meeting Room, 225 Fifth Street, Springfield, Oregon, on Monday, June 19, 2006 at 7:00 p.m., with Mayor Leiken presiding.

ATTENDANCE

Present were Mayor Leiken and Councilors Ballew, Ralston, Lundberg, Woodrow, and Pishioneri. Also present were City Manager Gino Grimaldi, Assistant City Manager Cynthia Pappas, City Attorney Joe Leahy, City Recorder Amy Sowa and members of the staff.

Councilor Fitch was absent (excused).

PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was led by Councilor Woodrow.

SPRINGFIELD UPBEAT

Mayor Leiken invited Dan Warden from the American Legion to introduce the students that were with him in the audience.

Dan Warden, Past Commander of American Legion Post 70, Cave Junction, introduced a group of boys in the audience. The boys were all juniors in high school and were staying at the University of Oregon for a week to learn about the City government and State government. The program they were with was called American Legion, Oregon Beavers Boys' State. The boys were representing four cities, councilmen and Mayors.

Mayor Leiken welcomed the boys.

1. Recognition of ACTSO Medal Winners from Springfield Schools.

Mayor Leiken noted that although none of the students were able to attend tonight's meeting, he wanted to acknowledge and support the ACT-SO winners as the City had done over the past few years. Outstanding people from Springfield had not only received medals here, but at the National level as well. Mayor Leiken read the names of gold medal winners from Springfield:

Ashley Peterson, Thurston High School, Dramatics  
Jordan Clevenger, Thurston High School, Mathematics  
Josh Harman, Springfield High School, Musical Instrument - Classical

Recognition of Fire & Life Safety Employees

Mr. Grimaldi noted that he and the City Attorney had both attended Boys' State when they were juniors in high school.

Councilor Ralston said he, too, attended while in high school.

Mr. Grimaldi recognized all three F&LS members. Each had served for 25 years and represented long careers with many accomplishments. He said they all arrived at about the time Springfield assumed a private ambulance company and moved to the current system. They were all key players in that transition and helped make the system work. They helped to shape the culture of the department and continued to pass that on to the younger staff.

2. Recognition of Mike Metzger for 25 Years of Service to the City of Springfield, Fire and Life Safety.

City Manager Gino Grimaldi presented a plaque to Mr. Metzger and noted his many accomplishments over the last 25 years. He discussed notes from Mr. Metzger which referred to the team and community coming together during the Thurston High School shooting in 1998. Mr. Grimaldi discussed some of the key issues that had a lasting impact on the Fire and Life Safety Department and also some of the memories Mr. Metzger had from his tenure with the City. Mr. Grimaldi thanked Mr. Metzger for his service.

3. Recognition of Fred Lundgren for 25 Years of Service to the City of Springfield, Fire and Life Safety.

City Manager Gino Grimaldi presented a plaque to Fred Lundgren. He noted the many accomplishments of Mr. Lundgren including the work done to save people who have heart attacks by installing AED equipment in City Hall, Lane County Courthouse and Springfield Public Works. Mr. Lundgren was recognized by Lane Community College (LCC) for placing AED's at the college. The AED's were also put in Springfield Police cars and have been used by police to save lives. Mr. Grimaldi thanked Mr. Lundgren for his service to the community.

4. Recognition of Jim England for 25 Years of Service to the City of Springfield, Fire and Life Safety.

City Manager Gino Grimaldi presented Mr. England with a plaque for his service. He said Mr. England was noted for his calm demeanor. Mr. England maintained maps to get ambulances and fire engines to their sites. Mr. England was also a member of the water rescue and trench rescue team. He noted other accomplishments of Mr. England. Mr. England participated in the firefighters stair climb in 2005 and 2006. Mr. England was also a member of the Willamette Pass Ski Patrol. Mr. Grimaldi thanked Mr. England for his years of service.

Mayor Leiken noted 75 years worth of experience among these three men. He said these firefighters were a large part of the reason Springfield's Fire and Life Safety Department was recognized nationally.

#### CONSENT CALENDAR

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO APPROVE THE CONSENT CALENDAR. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch).**

1. Claims

- a. May 2006, Disbursements for Approval.

2. Minutes

- b. June 5, 2006 – Work Session
- c. June 5, 2006 – Regular Meeting

3. Resolutions

4. Ordinances

5. Other Routine Matters

- d. Approval of Liquor License Endorsement for Tienda Carniceria Lamixteca, Located at 2120 Main Street, Springfield, OR.
- e. Authorize City Manager to Enter Into an Intergovernmental Agreement with Lane County to Act as an Agent for the City for the Appraisal, Negotiation and Acquisition of Real Property Rights.

ITEMS REMOVED FROM THE CONSENT CALENDAR

3. Resolutions

- a. RESOLUTION NO. 06-27 – A RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF SPRINGFIELD UPDATING THE FISCAL YEAR 2006-2007 REGIONAL WASTEWATER SYSTEM DEVELOPMENT CHARGE (SDC) FEE SCHEDULE TO COMPLY WITH THE METROPOLITAN WASTEWATER MANAGEMENT COMMISSION SYSTEM DEVELOPMENT METHODOLOGY ADOPTED BY THE METROPOLITAN WASTEWATER MANAGEMENT COMMISSION ON APRIL 20, 2006 AND THE COMMON COUNCIL OF THE CITY OF SPRINGFIELD ON JUNE 5, 2006.

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO APPROVE ITEM 3.A. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch).**

PUBLIC HEARINGS - Please limit comments to 3 minutes. Request to speak cards are available at both entrances. Please present cards to City Recorder. Speakers may not yield their time to others.

1. Fiscal Year 2006/07 City Budget Adoption.

RESOLUTION NO. 06-28 – A RESOLUTION ADOPTING THE FISCAL YEAR 2006/07 SPRINGFIELD CITY BUDGET, MAKING APPROPRIATIONS, LEVYING A PROPERTY TAX, AND APPROVING THE CITY OF SPRINGFIELD'S PARTICIPATION IN THE STATE REVENUE SHARING PROGRAM.

Budget Officer Bob Brew noted that he represented Springfield High School at Beaver Boys' State when in high school.

Mr. Brew presented the staff report on this item. The City Council is requested to hold a public hearing on the City's participation in the State Revenue Sharing Program, hold a public hearing on the Fiscal Year 2006/07 (FY07) Approved City Budget, and approve a resolution to adopt the Fiscal Year 2006/07 City Budget, make appropriations, levy a property tax, and approve the City of Springfield's participation in the State Revenue Sharing Program.

Mr. Brew discussed the process in preparing this budget. He discussed increases in fees, reductions in services and the use of some reserves. The Budget was adopted by the Budget Committee on May 16, 2006 as proposed with changes. He explained the changes, including reallocation of the Springfield Economic Development Agency (SEDA) budget for debt service. The total impact from the Budget Committee changes added 3.5 FTE, \$166,740 in new revenue, \$375,606 in new expenses and used \$208,866 from reserves. In the General Fund, expenses increased \$164,106, revenue increased \$111,740 and \$52,366 was used from reserves. The budget approved on May 16, 2006 was for a total of \$265,224,764 with 424.25 FTE. Staff was referring the budget for Council consideration with the following changes: 1) Authorize the Police Department an expenditure increase of \$160,000 to purchase radios. The purchase would be offset by an increase in beginning cash for FY07; and 2) reduce revenue and expenditures in the SEDA fund in the amount of \$2,828,000. An expenditure in the development project fund would also be reclassified from an interfund transfer to an intergovernmental one. These changes were outlined in the Council Briefing Memorandum included in the agenda packet.

Mayor Leiken opened the public hearing.

1. Fred Simmons, 312 South 52<sup>nd</sup> Place, Springfield, OR Mr. Simmons said it would be nice to see the form of the intergovernmental loan. He discussed the agreement in the original loan regarding repayment to the City and the interest to be paid. He said he was a bit hesitant because the amount received in taxes through SEDA was limited. He said there was no financial institution that would lend money without security. He asked Council to be sure to have an agreement stating that the money would be paid back with the interest equal to that in the state fund. He was very supportive of adding the Police radio and said it was a tremendous step forward for inner-connectivity in the emergency services in the City.

Mayor Leiken closed the public hearing.

Councilor Ballew asked about the Police radio item and whether or not the Police Department was anticipating spending more money on radios during the current year.

Mr. Brew said that was correct. He said they had expected to expend that money this year and bring it back as a supplemental budget, but the funds would actually not be expended until next year so it would be brought forward and included into the budget.

Councilor Ballew asked about sources for some of the funds.

Mayor Leiken opened the public hearing for the State Revenue Sharing.

No one appeared to speak.

Mayor Leiken closed the public hearing.

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO ADOPT RESOLUTION NO. 06-28. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch)**

2. Supplemental Budget Resolution.

RESOLUTION NO. 3 – A RESOLUTION ADJUSTING RESOURCES AND REQUIREMENTS IN THE GENERAL FUND, SPECIAL REVENUE FUND, TRANSIENT ROOM TAX FUND, BUILDING CODE FUND, DEVELOPMENT PROJECTS FUND, URBAN RENEWAL DISTRICT FUND, AMBULANCE FUND, INSURANCE FUND, AND VEHICLE AND EQUIPMENT FUND.

Ms. Pappas noted that some errors were made in the printed notice that appeared in the Springfield News, so staff would be re-noticing the Supplemental Budget in the Register Guard to correct this. In order to allow those that appeared for tonight's meeting, the public hearing could be opened and then continued to a special meeting on Tuesday, June 27 at 5:30pm in the Council Chambers.

Budget Officer Bob Brew presented the staff report on this item. At various times during the fiscal year the Council is requested to make adjustments to the annual budget to reflect needed changes in planned activities, to recognize new revenues, or to make other required adjustments. These adjustments to resources and requirements which change the current budget are processed through supplemental budget requests that the Finance Department schedules on an annual basis.

This is the fourth of four scheduled FY06 supplemental requests to come before Council. The supplemental budget being presented includes: adjusting resources and requirements in the General Fund, Special Revenue Fund, Transient Room Tax Fund, Building Code Fund, Development Projects Fund, Urban Renewal District Fund, Ambulance Fund, Insurance Fund, and Vehicle and Equipment Fund.

Mr. Brew reviewed the changes requested. The overall financial impact of the Supplemental Budget Resolution is to decrease total appropriations by \$1,313,882.

Mayor Leiken opened the public hearing.

1. Fred Simmons, 312 South 52<sup>nd</sup> Place, Springfield, OR. Mr. Simmons said he had confusion about the \$1.5 SEDA loan, as it appeared action on that was just taken on the FY06-07 budget. He asked if it was separate money or if it was the same as in the supplemental budget.

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO CONTINUE THE PUBLIC HEARING TO JUNE 27. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch).**

Mr. Brew said the SEDA budget was confusing. He said Council had adopted a budget for FY06 on behalf of the Springfield Economic Development Agency (SEDA). It existed within the Springfield City budget. After discussing this with other agencies and legal counsel, it was

determined to separate the two. They backed the loan out with the Supplemental Budget and brought it to zero. The budget for FY07 already included the SEDA budget and this now backed it back out of the FY07 budget.

Ms. Pappas said it was the same loan, but was now an interagency loan rather than an interfund loan.

Councilor Ballew referred to item 14 in the supplemental budget. She asked about the salaries listed.

Ms. Pappas said this would allow for the process of hiring for two positions before July 1.

Discussion was held regarding the costs and what all they included.

Mr. Grimaldi said staff would provide a breakdown of those figures for Council.

3. Public Hearing and Adoption of Two Resolutions Amending Fees for 2006.

RESOLUTION NO. 06-29 – A RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF SPRINGFIELD ADOPTING A MASTER SCHEDULE OF RATES, PERMITS, LICENSES, AND OTHER FEES AND CHARGES AS ESTABLISHED BY THE SPRINGFIELD MUNICIPAL CODE.

RESOLUTION NO. 06-30 – A RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF SPRINGFIELD ADOPTING A MASTER SCHEDULE OF MISCELLANEOUS FEES AND CHARGES, RATES, PERMITS AND LICENSES.

Finance Director Bob Duey presented the staff report on this item. The Resolutions being presented contain updates and changes to fees currently charged by the Public Works Department. Two new fees, proposed by the Budget Committee, are included: A Conviction Fee is proposed to be applied on a graduated fee schedule to any persons convicted of crimes in Municipal Court. A proposed 5% Technology Fee (surcharge) will be applied to a variety of Development Services and Public Works permits and charges to fund technology-oriented customer service improvements.

Mr. Duey explained the two new fees. He noted five other small fees that were also included.

Mayor Leiken opened the public hearing.

1. Fred Simmons, 312 S. 52<sup>nd</sup> Place, Springfield, OR. Mr. Simmons said the fees and charges were valid increases with the exception that juror fees had not been increased from \$10 for years. Citizens were at a disadvantage when serving on a jury, especially if their company did not provide a benefit. He felt an increase in that should be considered. The conviction fee originated from the Operating Funding Committee, but the jail fund had still not been established, nor a principal and a policy to exclude from the indirect fees those dollars. He asked Council to please establish that fund to accumulate dollars. It would show a good faith effort that Council was going to use those funds in the conviction fee for jail operations.

Mayor Leiken closed the public hearing.

Councilor Pishioneri asked about the sidewalk placement permits for standard mailboxes which showed a reduction. He asked about the initial fee and where it came from.

Mr. Vogeney said the cost for placement of a mailbox was currently \$130.00. Staff recognized that the impact for putting in a single post mailbox was less than that, so it was reduced.

Councilor Pishioneri asked for an explanation of 'no sidewalk construction'.

Mr. Vogeney said there were a couple of different standards for mailbox placement. This would be in the event there was a planter strip or rural road that did not require a sidewalk.

Councilor Pishioneri asked if it would impact mailboxes along Main Street where the sidewalks were being replaced.

Mr. Vogeney said it would not impact that area because replacement was part of the project cost. This fee was when someone's mailbox got knocked down or they wanted to move it somewhere else.

Councilor Pishioneri said the jail fee schedule seemed random.

Mr. Duey said this matched the Lane County assessment fee and was set in order to make it easier to track in the future. It was by recommendation of the Council Subcommittee, in part, to make it a more efficient process with only one program.

Councilor Pishioneri asked if it would be difficult to do a percentage instead.

Mr. Duey said the levy group was presented with several different options, but they felt the consistent manner with the County would be easier to explain and administer. It could have gone either way.

Councilor Pishioneri said it would make more sense to have a basic percentage. He explained.

Councilor Ballew referred to the Historic Commission reviews. She said people in the Historic District had to pay a special fee and then must pay additional fees for permits and reviews. She said a lot of the same information was presented and it seemed there should be an offset. It seemed as if those in the Historic District were being charged twice.

Mr. Duey said staff would look into that next time the fees were reviewed.

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO ADOPT RESOLUTION NO. 06-29. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch).**

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO ADOPT RESOLUTION NO. 06-30. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch).**

4. Vacation of Subdivision Lot Lines (Assessor's Map 17-03-22-20, TL 6800, 6900, 7000 and 7100), Case No. LRP 2006-00015.

ORDINANCE NO. 1 – AN ORDINANCE VACATING SUBDIVISION LOT LINES  
COMMON TO LOTS 1-4, SYCAN COMMERCIAL PARK FIRST ADDITION, AS  
PLATTED AND RECORDED IN FILE 75, SLIDES 1039 AND 1040, LANE COUNTY  
OREGON PLAT RECORDS (FIRST READING).

City Planner Andy Limbird presented the staff report on this item. The applicant is requesting vacation of internal lots lines within a commercial subdivision to facilitate development of a hotel.

The applicant, Sycan B Development Corporation, is requesting vacation of property lines internal to a commercial subdivision located east of Gateway Street. The subject property consists of four vacant commercial properties that would be consolidated into a single ±4.2 acre parcel. The applicant has received tentative site plan approval for a six-story, 153-room Holiday Inn hotel on the subject site. Vacation of the lot lines is required prior to Final Site Plan approval as conditioned in the tentative site plan staff report and decision issued May 23, 2006 (DRC2006-00037). The Springfield Planning Commission held a public hearing on June 6, 2006 and has recommended that the City Council adopt the proposed vacation ordinance.

Mr. Limbird said the hotel facility would be central to this site. The vacation affects Assessor's Map 17-03-22-20, TL 6800, 6900, 7000 and 7100.

Mayor Leiken opened the public hearing.

No one appeared to speak.

Mayor Leiken closed the public hearing.

**NO ACTION TAKEN. FIRST READING OF ORDINANCE.**

**BUSINESS FROM THE AUDIENCE - Limited to 20 minutes. Please limit comments to 3 minutes. Request to Speak cards are available at both entrances. Please present cards to City Recorder. Speakers may not yield their time to others.**

1. Curtiss Greer, 357 55<sup>th</sup> Street, Springfield, OR. Mr. Greer said the idea of citizen input was a good idea, but it had been shown that in Springfield, this was only an idea. Any input from the public was flatly rejected as was proven by him when he was told that if he was going to have input, he must pay for it. Mr. Greer said after hiring a lawyer with his own money, every change he had asked for in the ballot summary was done. He said that proved that those that had written the ballot title knew it would not stand up in a court challenge. He said it was also written decisively to confuse the electorate. He said this showed the lack of integrity of government. He said none of a \$9.5M profit by the City in last year's budget was used to help fund jail staffing, however, Council and staff could loan out \$1.5M to an entity (SEDA) that had no known means to repay it. He discussed the urban renewal agency and that it was not to cost citizens any money. He said he had not seen any guarantee that the .35 or the increased sentencing fees would go for jail staffing. He could not back the measure and would oppose it because he felt it was wrong.



COUNCIL RESPONSE

CORRESPONDENCE AND PETITIONS

BIDS

ORDINANCES

1. Request for Metro Plan Amendment, Zoning Map Amendment and Master Plan Amendments (Peacehealth).

ORDINANCE NO. 6174 – AN ORDINANCE AMENDING THE METROPOLITAN AREA GENERAL PLAN DIAGRAM BY REDESIGNATING APPROXIMATELY 3.5 ACRES OF LAND FROM MEDIUM DENSITY RESIDENTIAL (MDR) TO COMMUNITY COMMERCIAL AT THE GATEWAY MDR SITE (LRP 2006-00009) (SECOND READING).

ORDINANCE NO. 6175 – AN ORDINANCE REZONING 3.5 ACRES OF LAND FROM MEDIUM DENSITY RESIDENTIAL TO MEDICAL SERVICES IN ACCORDANCE WITH THE METRO PLAN DIAGRAM (ZON 2006-00003) (SECOND READING).

Planning Manager Greg Mott presented the staff report on this item. The Council is asked to approve the following three proposals:

- The first is a plan amendment that would change the Metro Plan diagram by redesignating 3.5 acres of Medium Density Residential (MDR) plan designation to Community Commercial (CC) plan designation.
- The second rezones the 3.5 acres from MDR to Medical Services (MS) because hospitals are permitted uses in the MS zoning district.
- The third amends the RiverBend Master Plan to include the additional acreage.

Approval of the applications will allow sufficient area north of the hospital to split the approved parking structure into two separate buildings and relocate them further to the north. This will provide room to move Building D from the west side of RiverBend Drive to the east and to modify roadways, utilities, vehicle and pedestrian circulation and surface parking lots.

The Planning Commission held a public hearing on the applications on May 2, 2006 and voted to recommend that the Council approve the requests with conditions. The Planning Commission's recommended conditions are contained as Exhibit B of Attachment 4. On June 5, 2006, the City Council held a public hearing on the three applications. At the Council hearing, four persons provided testimony in favor; there was no testimony given in opposition.

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO ADOPT ORDINANCE NO. 6174. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch).**

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO ADOPT ORDINANCE NO. 6175. THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch).**

**IT WAS MOVED BY COUNCILOR WOODROW WITH A SECOND BY COUNCILOR LUNDBERG TO APPROVE MASTER PLAN AMENDMENT FINAL DECISION (LRP 2006-0010). THE MOTION PASSED WITH A VOTE OF 5 FOR AND 0 AGAINST (1 ABSENT – Fitch)**

BUSINESS FROM THE CITY COUNCIL

1. Business from Council

a. Committee Reports

1. Councilor Pishioneri said he and Mr. Grimaldi took a tour of the Wastewater Management Facility with Environmental Services staff Susie Smith and Al Peroutka. He said the facility was very impressive and staff explained things very well. They also went to the biofarm where trees were grown. He encouraged all Councilors to go out to visit.
2. Councilor Lundberg referred to the question from Councilor Pishioneri regarding the form of charges. She said the committee had reasoning for that option.
3. Councilor Woodrow gave accolades to the Police Department K-9 Unit. The K-9 competition was held on Saturday and it was excellent. Springfield officers came in 2<sup>nd</sup> and 3<sup>rd</sup>. A lot of work went into the competition.
4. Mayor Leiken discussed the recent Metropolitan Policy Committee (MPC) meeting and the discussion about the West Eugene Parkway (WEP). They heard from the Director of ODOT, Matt Garrett and Randy Pape. Discussion was held regarding the collaborative process and that the City could not contribute any money towards such a process. He made it clear that Springfield remained neutral.

Mayor Leiken discussed the issues and challenges with the collaborative process in terms of a longer timeline and higher costs. He said Springfield was only at the table on this because of TransPlan and Springfield was required to be involved.

5. Councilor Ballew discussed the Oregon Metropolitan Planning Commission (OMPC) meeting that was held in the Library Meeting Room. The meeting was chaired by Rick Halter from Portland Metro. She noted others in attendance. She discussed federal highways and title six enforcement. There were new stringent requirements for public involvement. She explained.
6. Mayor Leiken said he would be leaving for his trade mission trip on Saturday, June 24. He would be part of a formal press conference on June 21 with Governor Kulongoski. It was confirmed that Mayor Leiken would be the only delegate from Lane County and the trip had a specific purpose. He thanked Council for approving his attendance. He said it should be very rewarding for Springfield and Lane County. Community Relations Coordinator Niel Laudati had done an outstanding job working with the Governor's office.

BUSINESS FROM THE CITY MANAGER

BUSINESS FROM THE CITY ATTORNEY

Mr. Leahy said Council could review the City Attorney's file on the Ballot Title measure litigation. It would be available at any time.

ADJOURNMENT

The meeting was adjourned at approximately 8:15 p.m.

Minutes Recorder Amy Sowa

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Sidney W. Leiken  
Mayor

Attest:

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City Recorder